

BOARD BILL # 262 INTRODUCED BY ALDERMAN JOSEPH VOLLMER

AN ORDINANCE DESIGNATING A PORTION OF THE CITY OF ST. LOUIS, MISSOURI AS A REDEVELOPMENT AREA KNOWN AS THE 4900 MANCHESTER REDEVELOPMENT AREA PURSUANT TO THE REAL PROPERTY TAX INCREMENT ALLOCATION REDEVELOPMENT ACT; APPROVING A REDEVELOPMENT PLAN AND A REDEVELOPMENT PROJECT WITH RESPECT THERETO; ADOPTING TAX INCREMENT FINANCING WITHIN THE REDEVELOPMENT AREA; MAKING FINDINGS WITH RESPECT THERETO; ESTABLISHING THE 4900 MANCHESTER SPECIAL ALLOCATION FUND; AUTHORIZING CERTAIN ACTIONS BY CITY OFFICIALS; AND CONTAINING A SEVERABILITY CLAUSE.

WHEREAS, the City of St. Louis, Missouri (the “City”), is a body corporate and a political subdivision of the State of Missouri, duly created, organized and existing under and by virtue of its charter, the Constitution and laws of the State of Missouri; and

WHEREAS, on December 20, 1991, pursuant to Ordinance No. 62477, the Board of Aldermen of the City created the Tax Increment Financing Commission of the City of St. Louis, Missouri (the “TIF Commission”); and

WHEREAS, the TIF Commission is duly constituted according to the Real Property Tax Increment Allocation Redevelopment Act, Sections 99.800 to 99.865 of the Revised Statutes of Missouri (2000), as amended (the “TIF Act”), and is authorized to hold public hearings with respect to proposed redevelopment areas and redevelopment plans and to make recommendations thereon to the City; and

1 **WHEREAS**, staff and consultants of the City and BDG Realty, LLC, a Missouri
2 limited liability company (the “Developer”), prepared a plan for redevelopment titled the
3 “4900 Manchester TIF Redevelopment Plan” dated August 29, 2008 (the
4 “Redevelopment Plan”) for an area consisting of a of two tax parcels located in City
5 Block 3998 located at 4900 and 4910 Manchester Avenue and commonly known as 4900
6 Manchester (the “Redevelopment Area” or “Area”), which Redevelopment Area is more
7 fully described in the Redevelopment Plan, attached hereto and incorporated herein as
8 **Exhibit A**; and

9 **WHEREAS**, the Redevelopment Plan proposes to redevelop the Redevelopment
10 Area by rehabilitation and redevelopment of the buildings in the Redevelopment Area
11 into commercial and industrial space, as set forth in the Redevelopment Plan (the
12 “Redevelopment Project,” or “TIF Project”); and

13 **WHEREAS**, on October 15, 2008, after all proper notice was given, the TIF
14 Commission held a public hearing in conformance with the TIF Act and received
15 comments from all interested persons and taxing districts relative to the Redevelopment
16 Area, the Redevelopment Plan, and the Redevelopment Project; and

17 **WHEREAS**, on October 15, 2008, the TIF Commission found that completion of
18 the Redevelopment Project would provide a substantial and significant public benefit
19 through the elimination of blighting conditions, the creation of new jobs in the City,
20 increased property values and tax revenues, stabilization of the Redevelopment Area,
21 facilitation of the economic stability of the City as a whole, and further found that
22 without the assistance of tax increment financing in accordance with the TIF Act, the

1 Redevelopment Project is not financially feasible and would not otherwise be completed;
2 and

3 **WHEREAS**, on October 15, 2008, the TIF Commission voted to recommend that
4 the Board of Aldermen adopt an ordinance in the form required by the Act (i) adopting
5 tax increment financing within the Redevelopment Area, (ii) approving the
6 Redevelopment Plan, (iii) approving and designating the Redevelopment Area as a
7 “redevelopment area” as provided in the Act, (iv) approving the Redevelopment Project
8 as described within the Redevelopment Plan, and (v) approving the issuance of one or
9 more tax increment financing revenue notes in the amount as specified in the
10 Redevelopment Plan; and

11 **WHEREAS**, the Developer has demonstrated that the Redevelopment Project
12 would not reasonably be anticipated to be developed without the adoption of tax
13 increment financing and, therefore, redevelopment of the Redevelopment Area in
14 accordance with the Redevelopment Plan is not feasible and would not otherwise be
15 completed; and

16 **WHEREAS**, the Board of Aldermen has received the recommendations of the
17 TIF Commission regarding the Redevelopment Area and the Redevelopment Plan and
18 finds that it is desirable and in the best interests of the City to designate the
19 Redevelopment Area as a “redevelopment area” as provided in the TIF Act, adopt the
20 Redevelopment Plan and Redevelopment Project in order to encourage and facilitate the
21 redevelopment of the Redevelopment Area; and

1 **WHEREAS**, the Redevelopment Area qualifies for the use of tax increment
2 financing to alleviate the conditions that qualify it as a “blighted area” as provided in the
3 TIF Act and as set forth herein; and

4 **WHEREAS**, the property constituting the Redevelopment Area is underutilized,
5 thus discouraging investment and encouraging crime and vagrancy, and the
6 Redevelopment Area represents a social and economic liability to the City, and

7 **WHEREAS**, it is necessary and desirable and in the best interest of the City to
8 approve the Redevelopment Project to allow the rehabilitation of the building in the
9 Redevelopment Area into and the construction of new commercial or industrial space;
10 and

11 **WHEREAS**, it is necessary and desirable and in the best interest of the City to
12 adopt tax increment allocation financing within the Redevelopment Area and to establish
13 a special allocation fund for the Redevelopment Area in order to provide for the
14 promotion of the general welfare through redevelopment of the Redevelopment Area in
15 accordance with the Redevelopment Plan which redevelopment includes, but is not
16 limited to, assistance in the physical, economic, and social development of the City of St.
17 Louis, providing for a stabilized population and plan for the optimal growth of the City of
18 St. Louis, encouragement of a sense of community identity, safety and civic pride, and
19 the elimination of impediments to land disposition and development in the City of St.
20 Louis.

21 **BE IT ORDAINED BY THE CITY OF ST. LOUIS AS FOLLOWS:**

22 **SECTION ONE.** The Board of Aldermen hereby makes the following
23 findings:

1 A. The Redevelopment Area on the whole is a “blighted area”, as defined in
2 Section 99.805 of the TIF Act, and has not been subject to growth and development
3 through investment by private enterprise and would not reasonably be anticipated to be
4 developed without the adoption of tax increment financing. This finding includes, the
5 Redevelopment Plan sets forth, and the Board of Aldermen hereby finds and adopts by
6 reference: (i) a detailed description of the factors that qualify the Redevelopment Area as
7 a “blighted area” and (ii) an affidavit, signed by the Developer and submitted with the
8 Redevelopment Plan, attesting that the provisions of Section 99.810.1(1) of the TIF Act
9 have been met, which description and affidavit are incorporated herein as if set forth
10 herein.

11 B. The Redevelopment Plan conforms to the comprehensive plan for the
12 development of the City as a whole.

13 C. In accordance with the TIF Act, the Redevelopment Plan states the
14 estimated dates of completion of the Redevelopment Project and retirement of the
15 financial obligations issued to pay for certain redevelopment project costs and these dates
16 are twenty three (23) years or less from the date of approval of the Redevelopment
17 Project.

18 D. A plan has been developed for relocation assistance for businesses and
19 residences as set forth in Ordinance No. 62481 adopted December 20, 1991.

20 E. A cost-benefit analysis showing the economic impact of the
21 Redevelopment Plan on each taxing district which is at least partially within the
22 boundaries of the Redevelopment Area is on file with the St. Louis Development
23 Corporation, which cost-benefit analysis shows the impact on the economy if the

October 31, 2008

Page 5 of 11

Board Bill # 262 Sponsor: Alderman Vollmer

1 Redevelopment Project is not built, and if the Redevelopment Project is built pursuant to
2 the Redevelopment Plan as well as a fiscal impact study on every affected political
3 subdivision and sufficient information for the TIF Commission to evaluate whether the
4 Redevelopment Project is financially feasible.

5 F. Redevelopment of the Redevelopment Area in accordance with the
6 Redevelopment Plan is not financially feasible without the assistance of tax increment
7 financing and would not otherwise be completed.

8 G. The Redevelopment Plan does not include the initial development or
9 redevelopment of any “gambling establishment” as that term is defined in Section
10 99.805(6) of the TIF Act.

11 H. The Redevelopment Area includes only those parcels of real property and
12 improvements thereon directly and substantially benefited by the proposed
13 Redevelopment Project.

14 **SECTION TWO.** The Redevelopment Area described in the Redevelopment
15 Plan is hereby designated as a “redevelopment area” as defined in Section 99.805(11) of
16 the TIF Act.

17 **SECTION THREE.** The Redevelopment Plan as reviewed and recommended
18 by the TIF Commission on October 15, 2008, including amendments thereto, if any, and
19 the Redevelopment Project described in the Redevelopment Plan are hereby adopted and
20 approved. A copy of the Redevelopment Plan is attached hereto as **Exhibit A** and
21 incorporated herein by reference.

22 **SECTION FOUR.** There is hereby created and ordered to be established within
23 the treasury of the City a separate fund to be known as the “4900 Manchester Special

October 31, 2008

Page 6 of 11

Board Bill # 262 Sponsor: Alderman Vollmer

Allocation Fund.” To the extent permitted by law and except as otherwise provided in the Redevelopment Plan, the City hereby pledges funds in the 4900 Manchester Special Allocation Fund for the payment of redevelopment project costs and obligations incurred in the payment thereof.

SECTION FIVE. Tax increment allocation financing is hereby adopted within the Redevelopment Area. After the total equalized assessed valuation of the taxable real property in the Redevelopment Area exceeds the certified total initial equalized assessed valuation of the taxable real property in the Redevelopment Area, the ad valorem taxes, and payments in lieu of taxes, if any, arising from the levies upon taxable real property in the Redevelopment Area by taxing districts and tax rates determined in the manner provided in Section 99.855.2 of the TIF Act each year after the effective date of this Ordinance until redevelopment costs have been paid shall be divided as follows:

A. That portion of taxes, penalties and interest levied upon each taxable lot, block, tract, or parcel of real property which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in the area selected for the Redevelopment Project shall be allocated to and, when collected, shall be paid by the City Collector to the respective affected taxing districts in the manner required by law in the absence of the adoption of tax increment allocation financing;

B. Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the area selected for the Redevelopment Project and any applicable penalty and interest over and above the initial equalized assessed value of each such unit of property in the area selected for the Redevelopment Project shall be allocated to and, when collected,

1 shall be paid to the City Treasurer, who shall deposit such payments in lieu of taxes into
2 the 4900 Manchester Special Allocation Fund for the purpose of paying redevelopment
3 costs and obligations incurred in the payment thereof. Payments in lieu of taxes which
4 are due and owing shall constitute a lien against the real estate of the Redevelopment
5 Project from which they are derived and shall be collected in the same manner as the real
6 property tax, including the assessment of penalties and interest where applicable.

7 **SECTION SIX.** In addition to the payments in lieu of taxes described in Section
8 Five of this Ordinance, fifty percent (50%) of the total additional revenue from taxes,
9 penalties and interest which are imposed by the City or other taxing districts, and which
10 are generated by economic activities within the area of the Redevelopment Project over
11 the amount of such taxes generated by economic activities within the area of the
12 Redevelopment Project in the calendar year prior to the adoption of the Redevelopment
13 Project by ordinance, while tax increment financing remains in effect, but excluding
14 personal property taxes, taxes imposed on sales or charges for sleeping rooms paid by
15 transient guests of hotels and motels, taxes levied pursuant to Section 70.500 of the
16 Revised Statutes of Missouri (2000) as amended, or taxes levied for the purpose of public
17 transportation pursuant to Section 94.660 of the Revised Statutes of Missouri (2000) as
18 amended, licenses, fees or special assessments other than payments in lieu of taxes and
19 penalties and interest thereon, shall be allocated to, and paid by the collecting officer to
20 the City Treasurer or other designated financial officer of the City, who shall deposit such
21 funds in a separate segregated account within the 4900 Manchester Special Allocation
22 Fund.

1 **SECTION SEVEN.** The Comptroller of the City is hereby authorized to enter
2 into agreements or contracts with other taxing districts as is necessary to ensure the
3 allocation and collection of the taxes and payments in lieu of taxes described in Sections
4 Five and Six of this Ordinance and the deposit of the said taxes or payments in lieu of
5 taxes into the 4900 Manchester Special Allocation Fund for the payment of
6 redevelopment project costs and obligations incurred in the payment thereof, all in
7 accordance with the TIF Act.

8 **SECTION EIGHT.** The City Register is hereby directed to submit a certified
9 copy of this Ordinance to the City Assessor, who is directed to determine the total
10 equalized assessed value of all taxable real property within the Redevelopment Area as of
11 the date of this Ordinance, by adding together the most recently ascertained equalized
12 assessed value of each taxable lot, block, tract or parcel of real property within the
13 Redevelopment Area, and shall certify such amount as the total initial equalized assessed
14 value of the taxable real property within the Redevelopment Area.

15 **SECTION NINE.** The Mayor and Comptroller of the City or their designated
16 representatives are hereby authorized and directed to take any and all actions as may be
17 necessary and appropriate in order to carry out the matters herein authorized, with no
18 such further action of the Board of Aldermen necessary to authorize such action by the
19 Mayor and the Comptroller or their designated representatives.

20 **SECTION TEN.** The Mayor and the Comptroller or their designated
21 representatives, with the advice and concurrence of the City Counselor and after approval
22 by the Board of Estimate and Apportionment, are hereby further authorized and directed
23 to make any changes to the documents, agreements and instruments approved and

1 authorized by this Ordinance as may be consistent with the intent of this Ordinance and
2 necessary and appropriate in order to carry out the matters herein authorized, with no
3 such further action of the Board of Aldermen necessary to authorize such changes by the
4 Mayor and the Comptroller or their designated representatives.

5 **SECTION ELEVEN.** It is hereby declared to be the intention of the Board of
6 Aldermen that each and every part, section and subsection of this Ordinance shall be
7 separate and severable from each and every other part, section and subsection hereof and
8 that the Board of Aldermen intends to adopt each said part, section and subsection
9 separately and independently of any other part, section and subsection. In the event that
10 any part, section or subsection of this Ordinance shall be determined to be or to have
11 been unlawful or unconstitutional, the remaining parts, sections and subsections shall be
12 and remain in full force and effect, unless the court making such finding shall determine
13 that the valid portions standing alone are incomplete and are incapable of being executed
14 in accord with the legislative intent.

15 **SECTION TWELVE.** After adoption of this Ordinance by the Board of
16 Aldermen, this Ordinance shall become effective on the 30th day after its approval by the
17 Mayor or adoption over his veto; *provided that* if, within ninety (90) days after the
18 effective date of an ordinance authorizing the City to enter into a redevelopment
19 agreement pertaining to the Redevelopment Project, the Developer or its affiliate or
20 designee, has not (i) executed such redevelopment agreement and (ii) paid all fees due to
21 the City in accordance with the terms of the redevelopment agreement, the provisions of
22 this Ordinance shall be deemed null and void and of no effect and all rights conferred by
23 this Ordinance on Developer, shall terminate, *provided further*, however, that prior to any

- 1 such termination the Developer may seek an extension of time in which to execute the
- 2 Redevelopment Agreement, which extension may be granted in the sole discretion of the
- 3 Board of Estimate and Apportionment of the City of St. Louis.

EXHIBIT A

4900 MANCHESTER TIF REDEVELOPMENT PLAN